



# Response by the IPFA membership to HM Treasury and the Infrastructure and Projects Authority on the Infrastructure Finance Review consultation of March 2019

This document sets out the collective views of IPFA members<sup>1</sup> on the consultation document issued by HM Treasury and the Infrastructure and Projects Authority on their Infrastructure Finance Review consultation.

IPFA and its members welcome the opportunity to provide input to this important consultation.

## 1. Do you agree with the strengths identified of the UK infrastructure finance market?

We agree that the UK market has generally been successful in securing investment for UK infrastructure projects. There is a significant amount of liquidity available for infrastructure in the current market, both from equity and debt investors. This delivers a low cost of capital for UK infrastructure, compared both to other sectors and to UK infrastructure in the past. Indeed, we have seen assets being attributed infrastructure-like qualities in order to attract investment at a lower cost of capital. Both the UK government and the taxpayer/consumer benefits from this lower cost of capital by way of lower costs to procure and maintain essential public infrastructure.

Given London's position as a global financial centre, many investors are based in, or have presence in, the UK, and are keen to invest here. There have also historically been a number of opportunities to invest in infrastructure in the UK through regulated utilities, the previously active PPP market, and more recently in renewable energy. This provides a critical mass of opportunity, which encourages investors to focus on the market.

However, the skills, experience and available capital in the UK market can also be used (and indeed are being used) where opportunities outside the UK look more attractive (e.g. based on greater speed of execution, market and political stability, or better balance of risk and return).

## 2. What are the weaknesses in the UK infrastructure finance market?

Whilst the market is liquid, it is selective about the projects in which it invests. Established asset classes and brownfield investments are attractive, but higher risk development capital is harder to find.

In addition, political and regulatory risks have become increasingly pronounced in the UK, and we have seen recent nervousness from some investors, particularly those from overseas, to invest in the UK (and we note a high proportion of investment in UK infrastructure is from institutions based overseas). This is influenced by a few factors, such as the ongoing Brexit negotiations, perception from investors of some degree of political interference in the UK's independent regulatory regime, lack of consumer engagement, and the recent calls for nationalisation of private investment in public services by the Labour party. When coupled with regular press and parliamentary criticism of private sector involvement in the delivery of/investment in UK infrastructure, there can be a perception that the UK is currently a "hostile environment" for investors.

With the exception of renewables, there is also a lack of confidence in the ability of the UK to offer attractive greenfield infrastructure investment opportunities and, where opportunities are identified, to bring those to market in a timely manner. Certainty of delivery against planned investment programmes is key to maintaining

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<sup>1</sup> IPFA's current members are listed in the appendix to this document.



investor interest. Delays to procurement timetables and project cancellations can significantly impact investor appetite.

A focus on the lowest cost of delivery, rather than quality or deliverability measures, has led to margins being shrunk and risks being passed down the supply chain. This has particularly affected the construction industry, as seen in relation to the liquidation of Carillion plc. Low cost delivery pressures are exacerbated in the UK given that procuring authorities expect a high level of risk transfer to the private sector. Poor planning and clarity of intent (e.g. design specifications, site investigation material, tender drawings) are leading to vague tender responses from contractors and post contract variations. Lack of capacity to retain trained staff within organisations at all points along the supply chain are leading to 'old' errors being repeated rather than lessons learned. In addition, there is a lack of skilled workers in some parts of the industry which leads to capacity constraints.

A number of members questioned the Government's current toolkit for determining and/or assessing value for money of new infrastructure projects, especially those projects procured on the Government's balance sheet. The Green Book and various economic / cost benefit models adopted by UK Government appear ill-equipped to assess and quantify the broad-ranging social and economic benefits from private sector involvement and the provision of private sector finance. The need to capture and continually assess benefits realised from infrastructure investment was cited by members as a key role for IPA/NIC to embrace going forward. Applying this approach may also result in members of the public gaining visibility of the benefits of new infrastructure in the UK.

The taut contractual structure derived from PFI/PF2 may also have created some unintended consequences over time. Procuring authorities have noted a lack of flexibility as one such effect, and a number of members have cited the development over time of an overly contract-led approach to the day-to-day relationship between the public and private sector which has eroded some of the true benefits derived from partnership collaborative working, such as innovation, whole-life asset management and continuous improvement. Members have observed that this approach has resulted, for example, in opportunities to take advantage of historically low interest rates being lost following delays in executing refinancing transactions due to low-level contractual disputes and other challenges in the day-to-day relationship between public and private sector parties.

As noted above, the infrastructure investment market is an international one in which capital is mobile. Aside from actions taken by entities in the UK itself, the attractiveness of the UK partly depends on what other countries do and how attractive they are for investment. Whilst for the UK, the pipeline of traditional greenfield projects has already slowed to a handful of landmark projects, other jurisdictions are coming forward with programmes of investment, which can cause a move of focus of attention away from the UK.

### 3. What is your assessment of the European Investment Bank's role in addressing market failure? Where has the EIB provided additionality?

EIB's role in providing finance to UK infrastructure has been particularly important in times of reduced liquidity – notably immediately following the Global Financial Crisis. Some members have observed that EIB has strong technical expertise, which has been of particular benefit in emerging asset classes. It has assisted with the opening up of some sectors to debt finance (e.g. its participation in the early off-shore wind financings). It has also made efforts to stimulate new investors in infrastructure (such as through its Project Bond Credit Enhancement product).

EIB has also provided finance to well-established infrastructure in the UK, where alternative funding is available. Where such financing is provided at rates below those offered by the banks (which is possible given EIB can raise funds at a low cost, given its supra-national status), savings can often be passed to the consumer or tax payer.



However, the provision of finance to borrowers who can obtain commercial debt can be seen as "crowding-out" commercial lenders, rather than being additional.

#### 4. To what extent can the private sector fill any gap in infrastructure finance left when the UK leaves the EIB?

In the current market, for those projects where EIB participates as senior lender, we envisage that the market will fill the gap. This has been demonstrated in recent transactions such as offshore wind construction and Silvertown Tunnel, where there has been a competitive level of financing available with no EIB participation. In addition, we have seen some examples of commercial banks and institutional investors replacing EIB on recent refinancings, indicating that there is available capacity.

In the event of an economic downturn, however, available liquidity can be expected to reduce and the absence of the EIB may be more keenly felt. We note that following the Global Financial Crisis the UK Government established The Infrastructure Finance Unit ("TIFU"), which invested in the Greater Manchester Waste project to ensure sufficient funding was available. Government should consider possible support which it could provide in the event of an economic downturn, to be ready to react quickly to avoid delays to investment. The capital returned to the UK Government by EIB could perhaps be ringfenced for the purpose of providing any such support as and when required.

#### 5. What new types of asset or technologies do you see coming to market in the next few years and what kind of financing issues might they raise?

Examples of new asset classes include those centred on "tech" such as fibre, 5G masts and data centres, and those focused on clean energy such as new renewable technology, floating offshore wind, tidal and wave energy, energy storage, EV/AV charging and infrastructure, smart motorways, Carbon Capture Storage, clean gas, industrial gases (i.e. hydrogen), smart meters and nuclear (including Small Modular Reactors).

In addition, investments in flood defences and other climate transition investments will be required, as well as more integrated investments across traditional investment sectors (e.g. transport and social infrastructure) within cities.

Given the current pace of change, there are currently a number of potential investment opportunities which relate to new and unproven technologies, or technologies where the economic case for the relevant investment is not yet clear (but scenarios exist where the investment could prove to be economic over time – consider Eurotunnel here). Where these technologies require significant upfront capital investment, Government has a key role to play in fostering the appropriate regulatory and investment environment and, where a funding gap is identified which private capital is unable to fill, to provide the required support to address that gap.

If government policy is a strong determining factor in whether the investment is economic or not, the government should at the very least strive for clarity of policy matters in order to provide comfort for investors. The UK government has a track record of this by mandating requirements (e.g. BIM Level 2), which has accelerated development and adoption. It needs to continue in this vein.

It may be that the Government must go further and provide development capital to increase deployment or develop longer term revenue stability mechanisms or models that reflect this uncertainty, perhaps including the regulated asset base model. Certainly, for many of these new asset classes, a stable revenue model is not currently available.



## 6. Does the market have capacity on a long-term basis to finance very large projects?

Recent transactions have demonstrated this ability (such as the Hornsea and Walney Extension off-shore wind farms, regulated utilities such as Heathrow, Thames Tideway Tunnel and Silvertown). There appears to be appetite if the project economics are sufficiently robust. It is also clear that many institutional investors are looking to increase their allocation of investments to infrastructure, and therefore can offer a significant source of capital for large projects.

In terms of future transactions, projects requiring the resolution of specific technical, policy or procurement challenges, such as new nuclear and HS2, present the largest challenge to the market given the huge quantum of investment required and the political challenges to be overcome prior to investment. It seems clear that all the investment will not be done on the balance sheet of the relevant utilities or operators (or indeed by the government), so an economic and investible structure will be required to support the development of these projects.

It may be that an adapted form of the Regulatory Asset Base model, similar to Thames Tideway Tunnel, can be utilised for nuclear and certain other transactions. There will also need to be clear government policy statements in relation to these projects to encourage investment from a wide group of investors.

## 7. What is your assessment of the vulnerability of infrastructure finance to a downturn in market conditions?

Given the experience after the Global Financial Crisis, which did result in a shortfall of finance, we consider the market is vulnerable to a downturn (whether a global downturn or more localised).

Issues may include a failure to fund existing commitments, and increased refinancing risk for those projects already funded. We suggest the Government prepare a set of tools (such as guarantees, direct lending, first loss funding, equity capital and price support) to encourage the flow of investment, to be deployed as required. As we discuss further below, many of these mechanisms have been deployed in one form or another on prior projects. What will be particularly important in the event of a downturn is having clear and robust policy pronouncements from Government regarding the availability of these mechanisms across sectors and the conditions to their deployment, and regulatory certainty.

## 8. In the long term, what lessons or models from established tools could be applied in different contexts?

The UK has developed a number of tools and contractual mechanisms for different sectors. Each should be assessed and application to other sectors considered. Used appropriately, funding models can be used to encourage long-term investment by the private sector and increase speed of deployment of capital.

The key issue relates to allocation of risk – certain risks (particularly those driven by government policy) are best taken by the government and indeed the best value will be obtained if those are taken by the public sector rather than passed on to the private sector. On the other hand, other risks can be best managed by the private sector.

The characteristics of the RAB model (as used on Thames Tideway Tunnel) are capable of being adapted to a number of different sectors, and the model has the advantage of being a platform for risk sharing as well as for the establishment of the cost of capital on a competitive basis (by bidding) and/or on a regulated basis (which



should avoid unacceptable profit levels). It will be important to ensure that any regulatory price review period is set to facilitate long term investment planning.

The Contracts for Difference ("CfD") model, primarily developed to support low-carbon electricity generation, is also capable of being deployed in other sectors where wholesale pricing risk would otherwise limit private investment or which the private sector is unable to accept on economic terms. So long as risks akin to availability / route to market are allocated appropriately, the top-up payments from Government under a CfD should be minimised and will generally reduce as modelled pricing and market pricing converge and/or as asset performance improves.

We are also aware of current discussions in the market to consider the deployment of the RAB and CfD models together on individual projects and welcome this progressive approach from Government.

Certain members wished to highlight work done for PPP Contract Management Tool, produced for the Global Infrastructure Hub (GIH), which involved consideration of 250 PPPs, and highlighted the following lessons:

- Additional benefits to the local community are available through the use of private finance models. However, public bodies need to play an active role to achieve these benefits.
- Central or regional bodies need to take ownership for consolidating and sharing lessons, in particular for procurement models which have unique characteristics.
- The principle of a partnership and long-term alignment of interests should not be limited to the contractual parties, as a whole range of stakeholders and beneficiaries will have inputs and expect outputs to meet their demands.
- It is vital to mandate and collect good data to be able to assess how well a model is performing.

## 9. In what new ways could private finance be used to improve the delivery, management and performance of government-funded infrastructure projects?

The key benefits of private finance are:

- Increased speed of investment once the investment framework is understood and investable (and we consider that investments above the scale that the public sector has made recently are required across infrastructure, and notably in the area of clean energy and the carbon transition).
- Extensive due diligence and ongoing monitoring, along with identification and mitigation of risk, drives robustness of projects and assures both the return for the investors but also the delivery of the required service for the public.

Funding structures could be designed to further align incentives between the public and private sector, including outcome-based payments to drive innovation.

A portion of community investment through crowd funding or similar schemes could also encourage greater community engagement, as could tax increment finance or any other structures that allow local communities to support infrastructure development within their locality.

Project outcomes should be assessed on an ongoing basis and effective stewardship of the assets in private ownership should be communicated to the public, in particular the local community. The importance of this communication is explored further in response 15 below.



## 10. What is your view on the effectiveness of existing government tools to support the supply of infrastructure finance?

To date, the tools relating to the funding structures and regimes (such as CfDs, RAB models, PPP) have been effective in supporting infrastructure investments. However, the number of projects on which they have been deployed is insufficient to meet the Government's ambition for infrastructure investment. Their expansion to other sectors should be considered carefully.

We consider there to be a lack of development capital. The Government could fill this gap (e.g. by providing this funding directly) or otherwise provide support to encourage more capital to flow to project development. Other Government interventions have been intended to address market failures in the private finance market, the key examples being co-lending through TIFU, CGF (Credit Guarantee Finance) and the UK Guarantee Scheme. Both have had few deployments.

We support the development of an additional range of tools in advance of any issue with supply of finance. For example, more focused risk cover could be considered (to address specific risks rather than providing general credit substitution, and therefore crowd in, rather than crowd out, other investors).

## 11. Should the government change, expand or reduce the levers it uses to support the supply of infrastructure finance?

Development of revenue stability models for different sectors, as mentioned in response 5 above, will be the key route to encourage investment. A replacement for retired models, such as PF2, must be found to ensure investment continues. Improvements to the partnership approach, alignment of interest and engagement with all stakeholders should be the focus.

As above, we consider that the Government should consider and expand the range of tools it has available to support infrastructure investment (particularly in priority sectors) or to address market failures. This "tool-kit" should range from debt-based instruments (credit enhancement guarantees, mezzanine debt, direct lending) to equity-based investments (through co-investment funds and importantly through the availability of early stage development capital). In addition, sector specific tools, such as a tool to deal with issues arising from future merchant power prices, should be developed (e.g. energy swaps or liquidity facilities). Support relating to the availability (or lack thereof) of finance, as seen on Thames Tideway Tunnel, should also be considered.

## 12. Should the government consider any alternative forms of finance support for sectors such as higher education or housing associations?

Currently those sectors are able to fund themselves well in the capital markets, and so we do not consider anything specific beyond the toolkit mentioned in response 11 to be required. If sector-specific risks or a general downturn materialise which reduce liquidity in the future, a more assertive Government response may be required (in this regard, please see responses 5, 7 and 8 above).

## 13. Which sectors or types of infrastructure may need support from government to raise the finance they need, particularly in light of major technological changes?

Please see response to response 5 above. As noted, in many cases support may be temporary, until the sector



establishes a self-standing economic investment case (e.g. ramp up risk credit support).

The renewables sector provides the prime example of how market intervention can support the investment in industry and reduce costs over the long term. This has been demonstrated in solar, onshore and offshore wind where the initial intervention through revenue subsidies has encouraged long term investment to a level where these technologies are now close to operating on a subsidy-free basis.

#### 14. In your view, how effective is the current institutional framework at ensuring good projects can raise the finance they need?

Government departments sponsoring a particular project clearly have a key role to play currently. In the past we have seen a lack of consistency and collaboration between HM Treasury and the relevant department on individual projects, and a lack of consistency from one project to the next. We understand there is a desire to see an improvement in these areas.

It is important that Government departments and authorities do collaborate effectively, and that teams can be put together consisting of persons with the right level of experience and knowledge (preferably engaging with IPA sector experts to ensure the challenges are understood by all). Maintaining momentum in the project pipeline is also important to ensure that the skills and knowledge of individuals within Government departments and agencies are built sequentially, alongside institutional memory, so that the investor community is presented with regular opportunities which are structured and procured in a familiar and predictable manner. Pipeline momentum and procurement consistency will also improve value for money overall by limiting the extent to which Government departments and/or HM Treasury, and investors, analyse projects on a *sui generis* basis and incur additional procurement/bid costs.

#### 15. Is any reform to the UK institutional framework needed to better provide support to the market?

An institution to ensure the work of the NIC and the IPA is moved forward in a consistent fashion will be important. This could be by combining these organisations into one institution at arms' length to HM Treasury, or by continuing to separate the finance and strategic/policy groups. It would help the market if this body has decision power to progress important projects.

The relationship between procuring authorities and investors, as well as between investors and the public, also needs refreshment. The vital role that private capital has played in investment into infrastructure over the last 20 – 30 years, and the private sector's continued stewardship of many vital assets, has been de-emphasised in recent times. More could be done by Government and the investor community to persuade the public of the benefits of private capital in infrastructure, including the ability to scale up investment beyond the limits imposed on investment funded only by the Government balance sheet. This could be supported by more engagement with media and the general public.

#### 16. In the event that the UK loses access to the EIB, do you agree with the NIC that the government should establish a new, operationally independent, UK infrastructure finance institution? If so, what should its mandate be, and how should its governance be structured?

We consider that an institution which is independent from HM Treasury would be beneficial, and it should have a very flexible mandate with a range of tools to support infrastructure financing (both debt and equity).



We consider that the long-term aim of such organisation should be to remain as a government entity, with independent investment governance and management but with responsibility for investing to support government infrastructure policy especially in relation to supporting new technologies. It would formally report to government but maintain a clear public sector accountability. Governance will be crucial in making this a success. Government should engage in a benchmarking and lessons learned process to consider the experiences of other such institutions globally.

We expect that any such new entity could not replace EIB as such – it could not be expected to deliver the same benefit in terms of cost of borrowing that EIB has (as a supranational body). However, it could provide considerable benefits with the tools mentioned above, and perhaps the returned EIB equity capital could be ring-fenced to capitalise any such entity.

In order to ensure that the centrality of such a body does not lead to a homogenisation of thought and the loss of flexibility and the capacity to innovate, the institution should ensure that teams within are empowered to independently test the viability of, and assess the track record of, different models and approaches over time. A 'one size fits all' approach will not ensure the efficient deployment of public and private capital.



# IPFA Members 2019

## Lending Bank

ABN AMRO  
Allied Irish Banks, p.l.c.  
Australia & New Zealand Banking Group (ANZ)  
Bank Gospodarstwa Krajowego (BGK)  
Bank of Ireland  
Bank of Tokyo Mitsubishi UFJ Ltd  
Barclays  
BayernLB  
Belfius Bank  
BNP Paribas Fortis  
BNY Mellon  
Cassa Depositi e prestiti SpA  
Clifford Capital Pte Ltd  
Commonwealth Bank of Australia  
Crédit Agricole Corporate & Investment Bank  
DBJ Europe Ltd  
DEG Invest  
Deka Bank Deutsche Girozentrale  
Deutsche Bank AG  
DNB Bank ASA  
DZ BANK AG  
FBN Capital Ltd  
Handelsbanken  
Helaba (Landesbank Hessen-Thüringen)  
HSBC  
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KBC Bank  
KfW IPEX-Bank  
KommunalKredit Austria AG  
Landesbank Baden-Württemberg  
Lloyds Bank  
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N.V. Bank Nederlandse Gemeenten  
National Australia Bank  
National Bank of Abu Dhabi  
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Rand Merchant Bank  
Rubicon Infrastructure Advisors  
Shinsei International Limited  
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Skandinaviska Enskilda Banken AB SMBC  
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UK Green Investment Bank

## Investor / Fund / Asset Manager

3i  
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Abundance Investment  
AG Real Estate  
Allianz Global Investors  
Amber Infrastructure  
AMP Capital Investors  
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BBDI  
BFIN Australia Securities Limited  
CalPERS  
CBUS  
DEME Concessions NV  
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e3 Partners  
Equitix Investment Management Ltd  
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Infracapital, M&G Investments  
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John Laing plc  
Legal and General Investment Management  
Meridiam  
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Mitsubishi Australia Ltd.  
Pacific Partnerships Pty Ltd  
Palisade Investment Partners  
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RPMI Railpen  
Sequoia Investment Management Company  
STAR Finance Group  
Sun Super  
TD Asset Management  
TD Partners  
Tetris Capital  
West Midlands Pension Fund  
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Australian Unity  
BPL Global  
Federale Verzekering  
JLT Speciality Ltd  
Liberty Mutual Surety  
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VHIVA B.V.  
Willis Towers Watson

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Port of Rotterdam Authority  
Robertson Capital Projects Ltd  
TINC Development Partners (TDP)  
Vinci Concessions

## Project Manager

Altus Group Limited  
Capella Capital  
Transurban

## Ratings Agency

DBRS  
Fitch Ratings  
Kroll Bond Ratings  
Moody's Investors Service

S&P Global  
Scope SE & Co. KGaA

## FM / Service Provider

Abu Dhabi Ports Company  
Bigen  
BGIS  
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Eneco  
The Nichols Group  
Spotless  
Tieyhtiö Valtatie 7 Oy  
Ventia Pty Ltd  
Vision Invest

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Alfanar Company  
Ballast Nedam Concessies  
Besix Group  
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Camara Colombiana de Infraestructura  
CAPIC  
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George Grant Associates Limited  
GNH Projects  
Gulermak A.S.  
HOCHTIEF PPP Solutions  
Jan De Nul N.V.  
John Holland  
Kiewit  
Ledcor Infrastructure Investments  
Mota-Engil Africa  
McConnell Dowell  
Parsons Corporation  
Raubex  
Rebel Group Constructors  
Royal Boskalis Westminster N.V.  
SNC-Lavalin  
State Unitary Enterprise 'MosgortransNIIproekt'  
Strukton Integrale Projecten bv  
VolkerWessels  
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# IPFA Members 2019

## Technical Advisor

AECOM  
Advisian  
Arcadis  
Arup (Ove Arup & Partners Ltd)  
Black & Veatch  
BTY  
Buildings Queensland  
Capita Property and Infrastructure Ltd  
Codema - Dublin's Energy Agency  
ConnellGriffin Pty Ltd  
E3 Advisory Pty Ltd  
Environmental Resource Management (ERM)  
GHD  
Hatch  
ILF Business Consult GmbH  
Infrata  
Jacobs  
J Maynard (South Africa) (Pty) Ltd  
Johnston Houston  
Khatib & Alami  
Kurrent Technologies  
Lloyd's Register  
MBMpl Pty Ltd  
Mott MacDonald  
Nexant  
Oslo Vognselskap AS  
Royal HaskoningDHV  
RPS Advisory Services  
Solvere Infraestructuras  
Steer  
Technical Advisors Europe GmbH  
Turner & Townsend  
WSP | Parsons Brinckerhoff

## Financial Advisor

Adara Partners  
Axcel Insights Ltd  
BDO LLP  
BMO Capital Markets  
Caledonian Economics  
Clairfield Benelux  
Cornerstone Infrastructure Advisors  
Deloitte  
DWPf Ltd  
Edmond de Rothschild  
Eight Advisory

EY  
Fieldstone  
Grant Samuel  
Grant Thornton  
Ironstone Capital Advisory  
J.C Rathbone Associates  
KPMG  
Mazars  
Murty International Limited  
Nestor Ltd  
Newbridge Advisors LLP  
Numeritas  
Operis  
Planum Partners  
Portland Advisers  
PPP Power House  
PwC  
QMPF LLP  
RSM Corporate Finance LLP  
Stonebridge Financial Corporation  
Swedish Export Credit Corporation

## Legal Advisor

A&L Goodbody  
Adams & Adams  
Addleshaw Goddard  
AELEX  
Allen & Overy LLP  
Allens  
Al Tamimi & Company  
Aluko & Oyebode  
Anderson Mori & Tomotsune  
Anjarwalla & Khanna  
Arthur Cox  
Ashurst LLP  
Baker McKenzie  
Banwo & Ighodalo  
Bond Advocaten  
Borden Ladner Gervais LLP  
Bowman Gilfillan Inc  
Brodies LLP  
Bryan Cave Leighton Paisner LLP  
Cakmak Avukatlik Ortakligi  
Castrén & Snellman Attorneys Ltd  
Clayton Utz  
Cliffe Dekker Hofmeyr  
Clifford Chance  
Clyde & Co LLP  
CMS

Corrs Chambers Westgarth  
Debevoise & Plimpton LLP  
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Dentons  
Detail Commercial Solicitors  
Dittmar & Indrenius Attorneys  
DLA Piper  
Domanski Zakrzewski Palinka  
Dundas & Wilson CS LLP  
Elias Group LLP  
ENS Africa  
Eversheds  
Fasken Martineau  
Freshfields Bruckhaus Deringer  
Gibson, Dunn & Crutcher LLP  
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Gowling Lafleur Henderson LLP  
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Hannes Snellman Attorneys Ltd  
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Hogan Lovells International LLP  
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HPP Attorneys Ltd  
Jacek Kosinski Adwokaci i Radcowie Prawni  
Jackson, Etti & Edu  
Jones Day  
K&L Gates LLP  
Katten Muchin Rosenman LLP  
King & Spalding  
King and Wood Mallesons  
Laga  
Latham & Watkins  
Ledwaba Mazwai  
Liedekerke  
Lindahl  
Linklaters LLP  
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Lydian  
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Mason Hayes & Curran  
Matheson  
Mayer Brown International LLP  
McCann FitzGerald  
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Milbank  
Mills & Reeve LLP  
Minter Ellison Lawyers  
Monard Law

Morgan, Lewis & Bockius LLP  
Mori Hamada & Matsumoto  
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Mushoriwa Pasi Corporate Attorneys  
NautaDutilh N.V.  
Nishimura & Asahi  
Nixon Peabody  
Norton Rose Fulbright LLP  
Pels Rijcken Droogleever Fortun  
Philip Lee Solicitors  
Pinsent Masons LLP  
Primera Africa Legal  
RHTLaw Taylor Wessing LLP  
Roschier  
Sabeti & Khatami LLP  
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Shepherd and Wedderburn  
Shoosmiths LLP  
Simmons & Simmons  
Squire Patton Boggs (UK) LLP  
Stephenson Harwood  
Stibbe  
Stijl Advocaten  
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TGR Attorneys  
Torys LLP  
Watson Farley & Williams  
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## IFIs / Development Bank / ECAs

African Development Bank  
African Export-Import Bank  
African Trade Insurance Agency  
AgDevCo  
Asian Development Bank (ADB)  
Asian Infrastructure Investment Bank (AIIB)  
Black Sea Trade & Development Bank  
BNDES Central Bank of Brazil  
CAF Development Bank of Latin America  
California Infrastructure and Economic Development Bank (I-Bank)  
Central Bank Philippines (Bangko

# IPFA Members 2019

Sentral ng Pilipinas)	Division	Special Projects (Nigeria)	Indonesia
Corporación Financiera de Desarrollo S.A. (COFIDE)	City of Johannesburg	De Lijn Centrale Diensten	Environmental Defense Fund (Ireland)
Development Bank (I-Bank)	City of Tshwane	Defence Materiel Organisation (Australia)	ESB International (Ireland)
Development Bank of Mongolia	City of Warsaw (Urząd m.st. Warszawy)	Departamento Nacional De Planeacion (Colombia)	European Commission
Development Bank of Southern Africa (DBSA)	Edo State Government	Department for Environment Food and Rural Affairs (DEFRA) (UK)	European Institute of Public Administration
Development Bank of the Philippines	Ekurhuleni Metropolitan Municipality	Department for Work and Pensions (UK)	Ferrovie dello Stato Italiane
Development Bank of Turkey	Moscow City Government	Department of Correctional Services (South Africa)	Finance Ministry State of Northrhine Westfalia (Italy)
European Bank for Reconstruction & Development (EBRD)	<b>Government Department / State Owned Agency</b>	Department of Defence (Australia)	Fiscal Policy Office, Ministry of Finance Indonesia
European Investment Bank (EIB)	Abu Dhabi Water & Electricity Authority (ADWEA)	Department of Energy IPP Office (South Africa)	Flemish Knowledge Centre PPP
Export Development Canada	Abuja Infrastructure Investment Centre (AIIC)	Department of Finance (Philippines)	Fraser Health Authority
Export Finance and Insurance Corporation (EFIC)	ACT Government - Chief Minister and Treasury Directorate	Department of Health & Human Services (Australia)	Gauteng Department of Economic Development (South Africa)
Export-Import Bank of the United States (EXIM)	ACT Treasury	Department of Health & Social Care (UK)	Gautrain Management Agency
FMO (Netherlands)	Agencia Nacional de Infraestructura (ANI)	Department of Health, Western Cape Government (South Africa)	Georgia Department of Transportation (USA)
Financiera de Desarrollo Nacional (FDN)	Alberta Infrastructure, Government of Alberta	Department of Infrastructure and Regional Development (Australia)	Ghana Infrastructure Investment Fund
Indonesia Eximbank	Altradius Dutch State Business NV	Department for International Development (DFID) (UK)	Global Infrastructure Hub
Indonesia Infrastructure Guarantee Fund	Amtrak	Department of Public Enterprises, South Africa	Goa Institute of Management
Infrastructure Concession Regulatory Commission (ICRC)	Arizona Department of Transportation	Department of Public Works, Nassau County (US)	Government of St. Vincent & Grenadines
Infrastructure Development Bank of Zimbabwe	Austrade	Department of Transport (Abu Dhabi)	Government of the Republic of Moldova
International Finance Corporation (IFC)	Authority for Electricity Regulation (Oman)	Department of Transportation, Florida (US)	Government of Western Australia
Inter-American Development Bank (IDB)	Boreal Transport Norge AS	Department Transport, PFI Unit (UK)	GuarantCo Management Company
Japan Bank for International Cooperation (JBIC)	Brunei Investment Agency	Department Transportation Virginia (Commonwealth of Virginia Governor's Office)	Hawkamah Institute for Corporate Governance
Mubadala Development Company NEXI Singapore	Brussels Capital Region	Department of Treasury & Finance (Melbourne, Australia)	Health Infrastructure (Australia)
Nordic Investment Bank (NIB)	Bundesministerium der Finanzen (Federal Ministry of Finance)	Victorian Government, DEPI Capital Projects (Australia)	High Performance Transportation Enterprise, Colorado
NRW.BANK	California Department of Transportation	Embassy of Brazil	Highways England
Overseas Private Investment Corporation (OPIC)	Canada Infrastructure Bank	Embassy of Canada	HM Treasury, Infrastructure UK
The Export-Import Bank of Korea	Canadian High Commission Trade Office	Embassy of Colombia	Illinois Department of Transportation (US)
The World Bank	CDC Group	Embassy of Japan, Ministry of Finance	Indiana Department of Transportation (US)
Swedish Export Credit Corporation	Centrum PPP	Embassy of Kazakhstan	Infrastructure and Project Finance Agency
UK Export Finance	Chicago Infrastructure Trust	Embassy of Mexico, United Kingdom	Infrastructure Australia
<b>Municipal / Local Authority</b>	City of London Corporation	Embassy of Philippines	Infrastructure Lombarde S.p.A
Australia Municipal Infrastructure Investment Unit (MIIU)	Clean Energy Finance Corporation	Embassy of the Republic of	Infrastructure New Zealand
Belfast City Council	Commonwealth of Virginia's Office of Transportation Public-Private Partnerships		Infrastructure Ontario
City of Atlanta	Consulate General of Canada, Sydney		Institute for Emerging Issues (US)
City of Helsinki, Economic & Planning Centre, Development	Council of the Great Lakes Region		International Energy Agency (France)
	Cross River State, Ministry of		International Enterprise (IE) Singapore
			Invest Chile

# IPFA Members 2019

Invest in Finland	Ministry of Housing and Infrastructure Development (Zambia)	Partnerships Victoria	The Investment Association
Invest Lithuania	Ministry of Infrastructure (Canada)	Permanent Representation of the Kingdom of the Netherlands in Geneva	Transnet
Investissement Quebec	Ministry of Infrastructure and the Environment (Rijkswaterstaat)	Pomorska Agencja Rozwoju Regionalnego S.A.	Transport for London (TfL)
Investment Support and Promotion Agency of Turkey	Ministry of Public Works Republic of Indonesia	Port Authority of NY & NJ	Transport for NSW (Australia)
Jamaica Promotions Corporation (JAMPRO)	Ministry of Railways, Government of India	ProChile	Transport for Victoria
Kazakhstan Public-Private Partnership Centre	Ministry of Regional Development and Planning (Tunisia)	ProInversion	Transport Infrastructure Ireland
KDI (Korea Development Institute)	Ministry of Rural Development (India)	ProMexico	Udbudsportalen (Public Procurement Portal)
Kenya Revenue Authority	Ministry of Shipping (Bangladesh)	PT Sarana Multi Infrastruktur (Persero)	UK Trade and Investment
Kuwait Authority for Partnership Projects	Ministry of Transport (Kenya)	Public Investment Division, Ministry of Finance and Economic Planning, Ghana	UNECE
KwaZulu-Natal Provincial Treasury	Mission d'Appui aux Partenariats Public-Prive (MAPPP)	Public Private Partnership (PPP) Office, Government of Bangladesh	UNEP Collaborating Centre for Climate & Sustainable Energy Finance (Germany)
LA Metro	MosgortransNllproekt	Public-Private Partnership Development Centre (Russia)	Unità Tecnica Finanza di Progetto
Leeds City Council, Public Private Partnerships Unit & Procurement Unit	National Assembly for Wales	Puerto Rico Public-Private Partnership Authority	Urban Land Institute, Los Angeles
Loan Programs Office of U.S. Department of Energy	National Audit Office (UK)	Queensland Treasury	US Agency International Development
Local Partnerships, UK	National Automotive Council (Federal Ministry of Trade and Investment)	Railway Procurement Agency (RPA) (Ireland)	US Department of Treasury
London Waste & Recycling Board	National Development Finance Agency (NDFA Ireland)	Republic of Turkey Prime Ministry	VIFG
Los Angeles Housing Department	National Empowerment Fund (South Africa)	Republica Oriental del Uruguay	Washington Department of Transportation
Los Angeles World Airports	National Treasury (South Africa)	Rijksgebouwendienst (Dutch Government Buildings Agency)	
Maryland Department of Transport (MDOT)	Network Rail Infrastructure Limited	Rijksvastgoedbedrijf	<b>Other</b>
Metrolinx	New Jersey Transit	Roads and Maritime Services (Australia)	Airports Company South Africa
Ministerio de Educación Perú	New York City Retirement System, Comptroller's Office	Rwanda Development Board	Asociación para el Fomento de la Infraestructura
Ministerio de Vivienda, Construcción y Saneamiento Perú	New Zealand Transport Agency	Scottish Futures Trust	Nacional - AFIN
Ministry of Defence (France)	North Carolina Department of Transportation	Scottish Government	Cepal
Ministry of Defence (Nigeria)	Northern Australia Infrastructure Facility	SECO - Embassy of Switzerland in Indonesia	Energy Estate
Ministry of Defence (The Netherlands)	NSW Department of Education	Secretary of Mines and Energy of the State Rio Grande do Sul	Genesis Analytics
Ministry of Defence (UK)	NSW Department of Industry	SEITT (Ministry of Transport, Spain)	Global Public Affairs
Ministry of Economy of Belarus, Institute for Economic Research (Belarus)	NSW Treasury (Australia)	South Africa Department of Trade & Industry	IMEXDI
Ministry of Economy and Finance - Public-Private Partnership (PPP) Unit (Uruguay)	NSW Trade and Investment	South African National Roads Agency	InfraCo Africa
Ministry of Environment, Water & Agriculture (Saudi Arabia)	NZCID	SSRO	InfraCo Asia
Ministry of Finance (Bosnia and Herzegovina)	Ofwat (UK)	Strategic Investment Board (SIB N. Ireland)	Low Carbon Contracts Company
Ministry of Finance (Netherlands)	Ogun State Government PPP Office (Nigeria)	Sydney Motorway Corporation	Malcolm Hollis
Ministry of Finance (Singapore)	Ohio Department of Transportation (US)	Texas Department of Transportation	Moody's Analytics
Ministry of Finance and Economy (Albania)	ParticipatieMaatschappij Vlaanderen nv	The Canadian Council for Public-Private Partnerships (CCPPP)	NABU
Ministry of Finance and the Economy (Trinidad)	Partnerships BC	The Commonwealth Secretariat	Phanes Group
Ministry of Finance, Investment Division (Bahrain)			Stockholm International Water Institute (SIWI)
			Sunseap Group
			TheCityUK
			The Faithful Goose
			Ventolines BV